VIRGINIA CRIMINAL SENTENCING COMMISSION





Implementation of
Sentencing Guidelines
Supplemental Case
Information Form

March 22, 2021

During its November 2020 meeting, the Commission elected to implement the form on July 1, 2021. (Five Edits Needed)

Similar to Factors on Presentence Reports prepared by Probation Officers.

The Form will be included in the Commission's "What's New" seminars, which will be offered in virtual and in-person formats.



<u> </u>					SWIFT/DCN:	
	ntencing Gu	uidelines	1. Defenda	ınt's Name:		
Supp	iementai Foim			_		
2. Defendant Informatio	n: Gender:	Race:	Ethnicity:	Age	: Handica	pped:
3. Type of Counsel:	□ Retained □	Court Appointed	☐ Public De	fender 🗆 O	ther	
4. Pretrial Status:	□ Secured Bond □	Unsecured Bond	Own Reco	gnizance 🗆 C	Confinement Th	ird Party Release
5. Pretrial Supervision b	y Pretrial Services A	gency: 🗆 No	☐ Yes	☐ Yes, ordere	ed but did not comp	lete/attend
6. Posttrial Status:	☐ Secured Bond ☐	Unsecured Bond	Own Reco	ognizance 🗆 0	Confinement T	hird Party Release
7. Source of Bond:	□ Personal □	Family	□ Bond	ing Company	□ N/A	
8. Total Time Served Pri	or to Sentencing: Yes	ars Mo	nths	Days _		
9. Number of Codefenda	ants:					
10. Legal Status at Offer ☐ Escaped ☐ Geriatric Release - § : ☐ Recognizance ☐ Juvenile Probation	☐ Inmate 53.1-40.01 ☐ Post Rele ☐ Commun	ease - §19.2-295.2 hity Program	□ Proba	latory Parole ation rial Supervisio mons	□ Bondn □ Good Beha	
11. Weapon Use:	□ None □	Used to Injure	☐ Used	to Threaten (I	ncludes by voice, n	ote, text, etc.)
12. Weapon Type:			xplosive nimal	☐ Simulated/☐ Other	Feigned Weapon	☐ Blunt Object ☐ N/A
13. Offender's Role	□Alone □	Leader	ccomplice	☐ Police Office	cer/LEO 🗆 No	t Determined
14. Value of Property Taken/Damaged: Highest value for one item \$ Total value of all items \$						
15. Location: ☐ Bank	□ Business □	Residence	et/Outside C	1 Automobile	Other	DN/A
16. Injury to Victim:	□ Emotional □	Life Threatening Threatened	□ None	us Physical	☐ Physical☐ N/A	
17. Victim Relationship to Offender: None/Stranger Round Friend Police Officer/LEO Other						
18. Victim Information:	Gender:	Race: 8	Ethnicity:	Age	: Handica	pped:
19. Type of Primary Dru	g:		Quantity of	Primary Drug	:	
20. Number of Felony J	uvenile Adjudications	: Person	Property _	Dru	g Other	·
Source for Question #2	21: Defense Attorney	y 🗆 Defendant 🗅	PSI/PSR	☐ Commonwe	alth's Attorney	Probation Officer
21. Other factors known at the time of sentencing (check all that apply) a. Drug abuse (admitted, family information, documented in reports) b. Alcohol abuse (admitted, family information, documented in reports) c. Mental health issues (admitted, family information, documented in reports) d. Under the Influence of drugs/alcohol at the time of the offense						
	e or aragoratooner at					
d. Under the Influenc e. Employment (Last 2 years):	☐ Full or pa ☐ Stay-at-h	art-time for at least 1 nome spouse/parent		☐ Full-time s		sabled employed/Not stable
d. Under the Influence. e. Employment (Last 2 years): f. Housing (Last 2 years)	□ Full or pa □ Stay-at-h ars): □ Stable/sa	art-time for at least 1 nome spouse/parent name residence 1+ yrs	s 🗆 Multiple	e Changes 🗆		employed/Not stable
d. Under the Influence e. Employment (Last 2 years): f. Housing (Last 2 years)	☐ Full or pa ☐ Stay-at-h ars): ☐ Stable/sa Enter Number depen	art-time for at least 1: nome spouse/parent ame residence 1+ yr: ndents or family men	s 🔲 Multiple	e Changes 🗆	Homeless at the tin	employed/Not stable ne of the offense
d. Under the Influenc e. Employment (Last 2 years): f. Housing (Last 2 years) g. Provides support:	Full or pa Stay-at-h Stay-at-h Stable/sa Enter Number depen Less than High sci College Degree Active	art-time for at least 1 nome spouse/parent ame residence 1+ yr ndents or family men thool High school Post-gradu	s	tedTech	Homeless at the tin	employed/Not stable ne of the offense
d. Under the Influence e. Employment (Last 2 years): f. Housing (Last 2 years) g. Provides support: h. Education:	Full or pa Stay-at-h Stable/sa Enter Number depen Less than High sol College Degree	art-time for at least 1: tome spouse/parent ame residence 1+ yr. adents or family men hool	s	e Changes ted Tech onal Curro	Homeless at the tin	iemployed/Not stable ne of the offense I Some College ool, College Training) desirable Discharge

Pretrial Information

Offense Information Needed to Complete

- 1. Expanded to disclude Most Weapons
- 2. Added Capture Types of Robberies, Etc.
- 3. Added Source of Information (Dreluding Self-Report) nt

Information

- 4. Expanded to Include Unemployed (Instead of Designating as Missing)
- 5. Expanded to Include Types of Degrees

Sentencing Guidelines Submitted to Commission by Preparer Type

Fiscal Year	Common- wealth's Attorney	Probation Officer	Missing	Total Guidelines Submitted
2017	55.7%	42.2%	2.0%	24,896
2018	57.5%	40.4%	2.1%	25,224
2019	55.4%	38.5%	6.1%	26,297
2020	57.3%	32.7%	10.0%	22,021
2021	60.8%	27.2%	12.1%	8,695
Total	56.8%	37.7%	5.5%	107,133

This Supplemental Case Information Form must be completed by the individual preparing the guidelines for the court and included in the sentencing guidelines packet submitted for sentencing. If the guidelines are prepared using the automated Sentencing Guidelines application (called SWIFT), the form can be completed within the automated system.



Input/Feedback from the Department of Corrections

- On September 22, 2020, the Commission's Director discussed the Guidelines Supplemental Case Information Form with the Deputy Director of the Department of Corrections, A. David Robinson.
- The Commission's Director provided background information regarding the need for the form.
- The Commission's Director and the DOC Deputy Director discussed implementation options and possible impact on DOC probation officers' workload.
 - DOC's Deputy Director acknowledged the potential impact on workload and stressed the importance of sufficient training for probation officers. (A. David Robinson, Chief of Corrections Operations)

On March 9, 2021, DOC shared feedback provided by Chief Probation Officers and Regional Administrators.



Input/Feedback from the Department of Corrections

- The form is less detailed than information that is already provided in a PSR. FY2019 PSI Completed in 39.8% of the Guidelines Cases (n= 10,472)

 Note: In Federal System Pre-Sentence Report is Completed in Every Case)
- The Commonwealth Attorney's (CA) Office should complete the form when no PSR is ordered. FY 2019 CAs Completed 55.4% Local Policies Requires POs to Complete All SG for the CAs
- The form requires a record check and an interview of the defendant. The Court should grant the 6-8 week timeframe to complete (same as PSR). No Interview is Required. Record Check Should Already Be Part of SG Process
- If no PSR is ordered and the defendant does not cooperate with the interview that is necessary to complete this form, how will this affect the outcome of sentencing?

 No Change to the Guidelines Recommendation;

 Not Sure How the Court Will Respond to Uncooperative Defendants
- Will the CA's office be equipped (staffed) to complete the interview necessary to complete this form? No Interview is Required. Form Requires Information Currently Needed to Accurately Score Guidelines and Provide Judge With Pretrial Incarceration or Status Information. Answers for Q 21 May be Provided by Defense.
- The form should be completed for a sentencing event, not specific cases. If a defendant has pending sentencing events in multiple jurisdictions, a single completion of this form should suffice.

The Form is Specific to Each Sentencing Event, Even if the Primary Offense is the Same the Details May Not Be

Input/Feedback from the Department of Corrections

- In question #21, will the expectation be that this information be verified, or will self-report by the defendant be acceptable? Verification takes time. Self Report is Acceptable & Source of Information is Identified on Form
- The drug questions seem overly broad, as it asks about drug abuse, then lists admitted, family information, documented in reports. There could be discrepancies across these. Are officers expected to verify information? The Questions are Broad: Can be Self Reported. May Provide Judge With Alternatives that Worked or Failed. At Least Trigger a Discussion During Sentencing.
- Section J is subjective and should be eliminated. Suggestion: defendant could write a statement to the Court on his level of remorse. This Factor Was Approved by the VCSC: Accepts Responsibility and/or Remorseful were Important in Past Analysis on Sentencing. This is Likely Self Report. Truly Determined by the Judge's Observation. Note: Added as a Factor on the SG Cover Sheet (Remorse or Substantial Assistance)
- Will this form replace Sentencing Revocation Guidelines?
 No

SENTENCING COMMISSION

Concern that the elimination of sentencing guidelines could encourage the Court to ask the opinion of probation officers in sentencing, which places the officer in a situation where their recommendation could be called into question by both the CA and defense counsel. The Reason for the Form is so the VCSC Can Quickly Respond to Changing Sentencing Patterns and Not Pause Guidelines. Some Judges Want the PO's Opinion.

If guidelines are no longer used, disparities may occur. A reason for the creation of sentencing guidelines was to eliminate that issue. Absolutely Agree

Input/Feedback from the Commonwealth's Attorneys



The Virginia Association of Commonwealth's Attorneys (VACA) is currently working with the Compensation Board to develop a new staffing standard (or "workload") formula.

- The formula is used by the Compensation Board to distribute funds to Commonwealth's Attorney Offices.
- The new formula may be based on a time study of prosecutors' work; however, that time study has yet to be completed.
- Completion of the Supplemental Case Information Form could be included as a task in the time study.
- Letter sent to the President of VACA on December 3, 2020, responses received March 19, 2021.





Input/Feedback from the Commonwealth's Attorneys



SENTENCING COMMISSION

- Information being sought is overly broad and burdensome. This is an unfunded mandate.

 The Information May Be Viewed As Such, But Needed to Effectively Respond to Criminal Justice Reforms
- Commonwealth's attorneys will not know or have access to much of the information requested on the form, particularly for question #21.
 - Answers to Most Questions Are Needed to Accurately Score Sentencing Guidelines
 - Prosecutors cannot speak to the defendant.
 Self Report is Acceptable for Q21 or Information May Be Provided by Defense
 - Question #21a-c, regarding substance abuse and mental health issues, is too vague and will be unreliable.
 - This is a Known Issue and VCSC Was Advised Defense Would or Could Provide Details
 - Question #21j, pertaining to "defendant's response," will likely be a point of contention between prosecution and defense. Absent a plea agreement, judge should make the finding regarding acceptance of responsibility/remorse.
 - The VCSC Has Departure Reasons to Capture the Judge's Finding & Added a Factor to the Cover Sheet
- Source of the bond and pretrial time served will be unknown in nearly every case, particularly when the defendant has charges in multiple jurisdictions.
 - An Unknown Box Can Be Added for Source of Bond. Pretrial Time is Not Required on This Form. Knowing

 Amount of Pretrial Time is Required Before Sentencing in Some Newly Amended Statutes (e.g., Probation)

8

Input/Feedback from the Commonwealth's Attorneys

- Most of the requested information is already available to the judge in some way. Not In Every Case. Not Consistently, Not Routinely Available and Not available to VCSC
- Many of the questions are already asked on the sentencing guidelines worksheets.

 Not in Every Case and Not In the Detail Needed to Make Changes to the Sentencing Guidelines
- When there is a plea agreement, there is really <u>no need for the judge to have</u> all of this information. It is only relevant when the judge is making a decision on sentencing.
- Even in Plea Agreements the Judge May Need to Make a Sentencing Decision. A Judge May Reject a Plea. Even in a plea agreement, the facts of the case are given to the judge (weapons, injury, value of property). Not in Every Case. See Comments Above
- Prosecutor will not hand the form to the judge until after sentencing because, unless that evidence is introduced properly at a sentencing hearing, it's inappropriate for the judge to rely upon it. Same Factors as on Pre-Sentence Reports. Judge Will Normally Ask If Anyone Has Additions or Corrections to the Guidelines. This is a Guidelines Form.
 - If there's an agreement on sentencing, no additional evidence will be introduced.
 The Judge Will Need to Confirm the Sentence and Possibly Provide a Departure Reason
 Data will be incomplete or inaccurate.

Q10-20 Are Needed to Accurately Score Guidelines

Form should ask how much time was expended to complete the form. Can be Added or Part of the Time Study

State Police

CONSISTENCY

- Provides Same Information to the Court for Each Defendant
- Identifies Changing Patterns Needed to Respond to and Implement Legislative Reforms & Policies
- Encourages a Discussion of the Defendant's Risks and Needs & Possible Sentencing Options to Address the Identified Issues
- There are Detailed Instructions for Answering Each Question



•		SWIFT/DCN:					
	ntencing Guid	delines 1. Defendant's Name:					
Supp	nemental Form						
2. Defendant Information: Gender: Race: Ethnicity: Age: Handicapped:							
3. Type of Counsel:	☐ Retained ☐ Cou	ourt Appointed					
4. Pretrial Status:	☐ Secured Bond ☐ Uns	nsecured Bond Own Recognizance Confinement Third Party Release					
5. Pretrial Supervision by Pretrial Services Agency: No Yes Yes, ordered but did not complete/attend							
6. Posttrial Status:	☐ Secured Bond ☐ Uns	nsecured Bond Own Recognizance Confinement Third Party Release					
7. Source of Bond:	□ Personal □ Far	amily 🗆 Other 🗅 Bonding Company 🗀 N/A					
8. Total Time Served Pri	ior to Sentencing: Years_	Months Days					
9. Number of Codefenda	ants:						
10. Legal Status at Offense (check all that apply): Escaped							
11. Weapon Use:	□ None □ Use	sed to Injure Used to Threaten (Includes by voice, note, text, etc.)					
12. Weapon Type:	☐ Firearm ☐ Knir ☐ Note/Verbal ☐ Veh						
13. Offender's Role	□ Alone □ Lea	ader Accomplice Police Officer/LEO Not Determined					
14. Value of Property Taken/Damaged: Highest value for one item \$ Total value of all items \$							
15. Location: ☐ Bank	☐ Business ☐ Resi	sidence Street/Outside Automobile OtherN/A					
16. Injury to Victim:		e Threatening					
17. Victim Relationship	☐ Fam	-					
18. Victim Information:	Gender: Rac	ace: Ethnicity: Age: Handicapped:					
19. Type of Primary Dru	•	Quantity of Primary Drug:					
20. Number of Felony J	uvenile Adjudications: Pe	Person Property Drug Other					
Source for Question #2	21: Defense Attorney C	☐ Defendant ☐ PSI/PSR ☐ Commonwealth's Attorney ☐ Probation Officer					
21. Other factors known at the time of sentencing (check all that apply) a. Drug abuse (admitted, family information, documented in reports) b. Alcohol abuse (admitted, family information, documented in reports) c. Mental health issues (admitted, family information, documented in reports) d. Under the Influence of drugs/alcohol at the time of the offense							
e. Employment (Last 2 years):	☐ Full or part-tir ☐ Stay-at-home	time for at least 18 months					
f. Housing (Last 2 years): Stable/same residence 1+ yrs Multiple Changes Homeless at the time of the offense							
	•	nts or family members supported Representations and Representations are represented and and represented and representations are represented and representations are represented and represented an					
h. Education:	Less than High school College Degree						
i. Military:	☐ Active ☐ Medical Discharge	□ Reserve □ Honorably Discharged □ Undesirable Discharge □ Bad Conduct Discharge					
j. Defendant's Response: k. Other:	☐ Accepts Responsibilit ☐ Remorseful	ity Sought Treatment Developed Rehabilitation Plans Part Restitution					

